# ALAMEDA COUNTY MOSQUITO ABATEMENT DISTRICT HAYWARD, CALIFORNIA

BASIC FINANCIAL STATEMENTS
and
MEMORANDUM ON INTERNAL CONTROL
AND
REQUIRED COMMUNICATIONS

**JUNE 30, 2017** 



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#### INDEPENDENT AUDITOR'S REPORT

Board of Trustees Alameda County Mosquito Abatement District Hayward, California

#### Report on Financial Statements

We have audited the basic financial statements of the governmental activities and the General Fund of the Alameda County Mosquito Abatement District (District), as of and for the year ended June 30, 2017, and the related notes to the financial statements, which collectively comprise the District's basic financial statements as listed in the Table of Contents.

#### Management's Responsibility for the Financial Statements

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of the financial statements that are free from material misstatement, whether due to fraud or error.

#### Auditor's Responsibility

Our responsibility is to express an opinion on these financial statements based on our audit. We conducted our audit in accordance with auditing standards generally accepted in the United States of America. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free from material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditor's judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the District's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the District's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinion.

#### **Opinion**

In our opinion, the financial statements referred to above present fairly, in all material respects, the financial position of the governmental activities and the General Fund of the Alameda County Mosquito Abatement District, as of June 30, 2017, and the changes in financial position thereof and the budgetary comparisons listed as part of the basic financial statements for the year then ended, in conformity with accounting principles generally accepted in the United States of America.

#### Other Matters

#### Required Supplementary Information

Accounting principles generally accepted in the United States of America require that Management's Discussion and Analysis and other Required Supplementary Information related tables be presented to supplement the basic financial statements. Such information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board, who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

Pleasant Hill, California

Muze + Associates

February 14, 2018

# Alameda County Mosquito Abatement District MANAGEMENT'S DISCUSSION AND ANALYSIS

For the Year Ended June 30, 2017 (Unaudited)

This section of Alameda County Mosquito Abatement District's (the District's) basic financial statements presents management's overview and analysis of the financial activities of the District for the fiscal year ended June 30, 2017. We encourage the reader to consider the information presented here in conjunction with the District's basic financial statements, including notes and supplementary information that immediately follow this section, as a whole.

#### **Introduction to the Basic Financial Statements**

This discussion and analysis is intended to serve as an introduction to the District's audited financial statements, which are comprised of the basic financial statements. This annual report is prepared in accordance with the Governmental Accounting Standards Board (GASB) Statement No. 34, Basic Financial Statements - and *Management's Discussion and Analysis – for States and Local Governments*. The Single Governmental Program for Special Purpose Governments reporting model is used which best represents the activities of the District.

The required financial statements include the Government-wide and Fund Financial Statements; Statement of Net Position and Governmental Fund Balance Sheet; Statement of Activities and Governmental Fund Statement of Revenues, Expenditures and Changes in Fund Balances; and the Statement of Revenues, Expenditures and Changes in Fund Balances-Budget and Actual-All Governmental Fund Types.

These statements are supported by notes to the basic financial statements. All sections must be considered together to obtain a complete understanding of the financial picture of the District.

#### **The Basic Financial Statements**

The Basic Financial Statements comprise the Government-wide Financial Statements and the Fund Financial Statements; these two sets of financial statements provide two different views of the District's financial activities and financial position.

The Government-wide Financial Statements provide a longer-term view of the District's activities as a whole, and comprise the Statement of Net Position and the Statement of Activities. The Statement of Net Position provides information about the financial position of the District as a whole, including all of its capital assets and long-term liabilities on the full accrual basis, similar to that used by corporations. The Statement of Activities provides information about all of the District's revenues and all of its expenses, also on the full accrual basis, with the emphasis on measuring net revenues or expenses of the District's programs. The Statement of Activities explains in detail the change in Net Position for the year.

All of the District's activities are grouped into Government Activities, as explained below.

The Fund Financial Statements report the District's operations in more detail than the Government-wide statements and focus primarily on the short-term activities of the District's General Fund and other Major Funds. The Fund Financial Statements measure only current revenues and expenditures and fund balances; they exclude capital assets, long-term debt and other long-term amounts.

Major Funds account for the major financial activities of the District and are presented individually. Major Funds are explained below.

# Alameda County Mosquito Abatement District MANAGEMENT'S DISCUSSION AND ANALYSIS

For the Year Ended June 30, 2017 (Unaudited)

#### The Government-wide Financial Statements

Government-wide Financial Statements are prepared on the accrual basis, which means they measure the flow of all economic resources of the District as a whole.

The Statement of Net Position and the Statement of Activities present information about the following:

<u>Governmental Activities</u> - The District's basic services are considered to be governmental activities. These services are supported by general District revenues such as taxes, and by specific program revenues such as user fees and charges.

#### **Fund Financial Statements**

The Fund Financial Statements provide detailed information about each of the District's most significant funds, called Major Funds. The concept of Major Funds, and the determination of which are Major Funds, was established by GASB Statement No. 34 and replaces the concept of combining like funds and presenting them in total. Instead, each Major Fund is presented individually; the District has no Non-major Funds. Major Funds present the major activities of the District for the year, and may change from year-to-year as a result of changes in the pattern of the District's activities.

In the District's case, the General Fund is the only Major Governmental Fund.

Governmental Fund Financial Statements are prepared on the modified accrual basis, which means they measure only current financial resources and uses. Capital assets and other long-lived assets, along with long-term liabilities, are not presented in the Governmental Fund Financial Statements.

Comparisons of Budget and Actual financial information are presented for the General Fund.

#### **Fiduciary Funds**

Fiduciary funds are used to account for resources held for the benefit of parties outside the government. Fiduciary funds are not reflected in the government-wide financial statements because the resources of those funds are not available to support the District's own programs.

#### **Analyses of Major Funds**

#### **Governmental Funds**

General Fund revenues increased by \$186,072 this fiscal year.

General Fund expenditures were \$ 3,479,710, an increase of \$447,447 from the prior year.

### Alameda County Mosquito Abatement District MANAGEMENT'S DISCUSSION AND ANALYSIS

For the Year Ended June 30, 2017 (Unaudited)

#### **Governmental Activities**

#### Governmental Net Position

	Governmental Activities		
	2017	2016	
<u>Assets</u>			
Current and other assets	\$ 6,255,4	\$ 5,425,074	
Capital assets	4,603,3	4,779,480	
Total assets	11,048,9	979 10,404.554	
Deferred outflows of resources	505,3	352 215,830	
<u>Liabilities</u>			
Current liabilities	172,0	223,353	
Long-term liabilities	2,551,5	572 2,028,906	
Total liabilities	2,723,5	593 2,252,259	
Deferred inflows of resources	(908,90	03) (563,487)	
Net Position  Not investment conital assets			
Net investment capital assets, net of debt	2,604,1	2,560,129	
Unrestricted	5,317,7		
	3,317,7	5,277,507	
Total net position	\$ 7,921,8	\$ 7,804,638	

The District's governmental net position amounted to \$7,921,835 as of June 30, 2017, an increase of \$117,197 from 2016. The decrease is the Change in Net Position reflected in the Governmental Activities column of the Statement of Activities shown in Table 2 and the prior period adjustment. The District's net position as of June 30, 2016 is comprised of the following:

- Cash and investments of \$6,255,478, and prepaid retirement expense of \$190,148
- Capital assets of \$4,603,353 net of depreciation charges, which includes all the District's capital assets used in governmental activities.
- Liabilities, including accounts payable of \$32,115, compensated absences of \$139,906, and net pension liability of \$2,551,572
- Net position invested in capital assets, net of related debt, of \$2,604,121 representing the District's investment in capital assets used in Governmental Activities, net of amounts borrowed to finance that investment. The District has no long-term debt.
- Unrestricted net position, the part of net position that can be used to finance day-to-day operations without constraints established by debt covenants or other legal requirements or restrictions. The District had \$5,317,714 of unrestricted net position as of June 30, 2017.

# Alameda County Mosquito Abatement District MANAGEMENT'S DISCUSSION AND ANALYSIS

For the Year Ended June 30, 2017 (Unaudited)

The Statement of Activities presents program revenues and expenses and general revenues in detail. All of these are elements in the Changes in Governmental Net Position summarized in the following table.

Table 2
Changes in Governmental Net Position

	Governmental Activities				
		201	7	 2016	
Expenses					
OPEB trust contribution	\$		-	\$	-
Mosquito control			4,249,706		3,345,034
Total expenses			4,249,706		3,345,034
General Revenues					
Property Taxes			2,029,076		1,892,482
Redevelopment distributions			180,474		171,178
Special assessments			1,916,198		1,903,257
Governmental aid (Homeowners Property Tax Relief,					
State Subvention)			15,956		15,662
Transfer from OPEB trust			170,219		149,986
Miscellaneous			20,824		20,963
Interest income			34,156		27,303
Total revenues			4,366,903		4,180,831
Change in net position		\$	(117,197)	 \$	(835,797)

As Table 2 above shows, all the District's fiscal year 2017 governmental revenue of \$4,366,903 came from general revenues such as taxes and interest.

General revenues are not allocable to programs. General revenues are used to pay for the net cost of governmental programs.

#### Capital Assets

Detail on capital assets and current year additions can be found in Note 4.

#### **Debt Administration**

The District currently does not utilize long-term debt to fund operations or growth.

# Alameda County Mosquito Abatement District MANAGEMENT'S DISCUSSION AND ANALYSIS

For the Year Ended June 30, 2017 (Unaudited)

#### **Economic Outlook and Major Initiatives**

The District's financial position continues to be more than adequate. Financial planning is based on specific assumptions from recent trends in property values, State of California economic forecasts and historical growth patterns in the various communities served by the District.

The District continues to face increases in salaries, benefits, fund, pesticides and insurance. There are also calls for changes in property tax allocation from State control to more local control.

#### Contacting the District Financial Management

This comprehensive Annual Financial Report is intended to provide citizens, taxpayers, and creditors with a general overview of the District's finances. Questions regarding this report should be directed to: General Manager of Alameda County Mosquito Abatement District, 23187 Connecticut Street, Hayward, CA, 94545.

# ALAMEDA COUNTY MOSQUITO ABATEMENT DISTRICT STATEMENT OF NET POSITION JUNE 30, 2017

	Governmental Activities
ASSETS	
Current assets: Cash and investments (Note 3) Prepaid retirement expense	\$6,255,478 190,148
Total current assets	6,445,626
Non current assets: Capital assets, nondepreciable (Note 4) Capital assets, depreciable, net of accumulated depreciation (Note 4) Net OPEB asset (Note 9)	61,406 2,542,715 1,999,232
Total non current assets	4,603,353
Total Assets	11,048,979
DEFERRED OUTFLOWS OF RESOURCES	
Pension related (Note 8)	505,352
Total deferred outflows of resources	505,352
LIABILITIES	
Current liabilities: Accounts payable Compensated absences (Note 2F)	32,115 139,906
Total current liabilities	172,021
Non current liabilities: Net pension liability (Note 8)	2,551,572
Total non current liabilities	2,551,572
Total liabilities	2,723,593
DEFERRED INFLOWS OF RESOURCES	
Pension related (Note 8)	908,903
Total deferred inflows of resources	908,903
NET POSITION (Note 2J)	
Net investment in capital assets Unrestricted	2,604,121 5,317,714
Total Net Position	\$7,921,835

# ALAMEDA COUNTY MOSQUITO ABATEMENT DISTRICT STATEMENT OF ACTIVITIES FOR THE YEAR ENDED JUNE 30, 2017

		Drogram	Net (Expense) Revenue and
		Program Revenues	Change in Net Position
Functions/Programs	Expenses	Charges for Services	Governmental Activities
Governmental Activities:	Φ <b>4.24</b> 0.706		(0.4.0.40.70()
District operations	\$4,249,706		(\$4,249,706)
Total Governmental Activities	\$4,249,706		(4,249,706)
General revenues:			
Property taxes			2,029,078
Redevelopment distributions			180,474
Special assessments Government aid			1,916,198
Transfer from OPEB trust			15,954 170,219
Interest			34,156
Miscellaneous			20,824
Total General Revenues			4,366,903
Change in Net Position			117,197
Net Position - Beginning, as restated (Note	e 11)		7,804,638
Net Position - Ending			\$7,921,835

#### ALAMEDA COUNTY MOSQUITO ABATEMENT DISTRICT GOVERNMENTAL FUND - GENERAL FUND BALANCE SHEET JUNE 30, 2017

#### **ASSETS**

Cash and investments (Note 3) Prepaid retirement expense	\$6,255,478 190,148
Total Assets	\$6,445,626
LIABILITIES	
Accounts payable	\$32,115
Total Liabilities	32,115
FUND BALANCES	
Assigned for capital projects Assigned for dry period cash	2,565,404 3,848,107
Total Fund Balances	6,413,511
Total Liabilities and Fund Balances	\$6,445,626

#### ALAMEDA COUNTY MOSQUITO ABATEMENT DISTRICT

#### Reconciliation of the

#### GOVERNMENTAL FUNDS - BALANCE SHEET

with the

#### STATEMENT OF NET POSITION JUNE 30, 2017

Total fund balances reported on the governmental funds balance sheet

\$6,413,511

Amounts reported for Governmental Activities in the Statement of Net Position are different from those reported in the Governmental Funds above because of the following:

#### **CAPITAL ASSETS**

Capital assets used in Governmental Activities are not current assets or financial resources and therefore are not reported in the Governmental Funds.

2,604,121

#### DEFERRED OUTFLOWS AND INFLOWS OF RESOURCES

Deferred outflows of resources - pension related Deferred inflows of resources - pension related

505,352 (908,903)

#### LONG TERM ASSETS AND LIABILITIES

The assets and liabilities below are not due and payable in the current period and therefore are not reported in the Funds:

Current portion of compensated absences (139,906)
Collective net pension liability (2,551,572)
Net OPEB asset 1,999,232

NET POSITION OF GOVERNMENTAL ACTIVITIES

\$7,921,835

#### ALAMEDA COUNTY MOSQUITO ABATEMENT DISTRICT GOVERNMENTAL FUND - GENERAL FUND STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE FOR THE YEAR ENDED JUNE 30, 2017

REVENUES	
Property taxes	\$2,029,078
Redevelopment distributions	180,474
Special assessments	1,916,198
Government aid (Homeowners Property Tax Relief, State Subvention)	15,954
Transfer from OPEB trust	170,219
Interest	34,156
Miscellaneous	20,824
Total Revenues	4,366,903
EXPENDITURES	
Salaries and fringe benefits	2,369,690
Materials, supplies and services	833,192
Capital outlay	276,828
Total Expenditures	3,479,710
NET CHANGE IN FUND BALANCE	887,193
BEGINNING FUND BALANCE	5,526,318
ENDING FUND BALANCE	\$6,413,511

#### ALAMEDA COUNTY MOSQUITO ABATEMENT DISTRICT

Reconciliation of the
NET CHANGE IN FUND BALANCES - TOTAL GOVERNMENTAL FUNDS
with the
STATEMENT OF ACTIVITIES
FOR THE YEAR ENDED JUNE 30, 2017

The schedule below reconciles the Net Changes in Fund Balances reported on the Governmental Funds Statement of Revenues, Expenditures and Changes in Fund Balance, which measures only changes in current assets and current liabilities on the modified accrual basis, with the Change in Net Position of Governmental Activities reported in the Statement of Activities, which is prepared on the full accrual basis.

#### NET CHANGE IN FUND BALANCES - TOTAL GOVERNMENTAL FUNDS

\$887,193

Amounts reported for governmental activities in the Statement of Activities are different because of the following:

#### CAPITAL ASSETS TRANSACTIONS

Governmental Funds report capital outlays as expenditures. However, in the Statement of Activities the cost of those assets is capitalized and allocated over their estimated useful lives and reported as depreciation expense.

43,992

#### NON-CURRENT ITEMS

The amounts below included in the Statement of Activities do not provide or (require) the use of current financial resources and therefore are not reported as revenue or expenditures in governmental funds (net change):

Compensated absences	(15,309)
Pension expense, net of deferred inflows and outflows	(578,560)
Salary and benefit expenses related to OPEB	(220,119)

#### CHANGE IN NET POSITION OF GOVERNMENTAL ACTIVITIES

\$117,197

# ALAMEDA COUNTY MOSQUITO ABATEMENT DISTRICT GENERAL FUND

#### STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE BUDGET AND ACTUAL FOR THE YEAR ENDED JUNE 30, 2017

	Original & Final Budget	Actual	Final Budget Positive (Negative)
REVENUES			
Property taxes	\$1,823,586	\$2,029,078	\$205,492
Redevelopment distributions		180,474	180,474
Special assessments	1,899,117	1,916,198	17,081
Governmental aid			
(Homeowners Property Tax Relief, State Subvention)		15,954	15,954
Transfer from OPEB trust	193,009	170,219	(22,790)
Interest	8,000	34,156	26,156
Miscellaneous	5,000	20,824	15,824
Total Revenues	3,928,712	4,366,903	438,191
EXPENDITURES			
Salaries and fringe benefits	2,647,842	2,369,690	278,152
Materials, supplies and services	1,103,397	833,192	270,205
Capital outlay	295,000	276,828	18,172
Total Expenditures	4,046,239	3,479,710	566,529
EXCESS (DEFICIENCY) OF REVENUES			
OVER REVENUES	(\$117,527)	887,193	\$1,004,720
BEGINNING FUND BALANCE		5,526,318	
ENDING FUND BALANCE	:	\$6,413,511	

#### ALAMEDA COUNTY MOSQUITO ABATEMENT DISTRICT FIDUCIARY ACTIVITIES STATEMENT OF FIDUCIARY NET POSITION OTHER POST-EMPLOYMENT BENEFITS (OPEB) TRUST FUND JUNE 30, 2017

ASSETS	OPEB Trust Fund
Cash and cash equivalents (Note 3)	\$9,222
Investments, at fair value (Note 3): Equity mutual funds Fixed income mutual funds	2,434,660 1,723,952
Total Assets	\$4,167,834
NET POSITION	
Net position held in trust for Other Post-Employment Benefits	\$3,940,400
Total net position	\$3,940,400

# ALAMEDA COUNTY MOSQUITO ABATEMENT DISTRICT OPEB TRUST FUND STATEMENT OF CHANGES IN FIDUCIARY NET POSITION FOR THE YEAR ENDED JUNE 30, 2017

ADDITIONS Investment income: Interest and dividends Net increase in fair value investments	\$87,533 48,629
Total additions	136,162
DEDUCTIONS Benefits Administrative expense Total deductions	170,219 2,829 173,048
NET CHANGE IN FUND BALANCE	(36,886)
BEGINNING FUND BALANCE	3,977,286
ENDING FUND BALANCE	\$3,940,400

#### **NOTE 1 - GENERAL**

The Alameda County Mosquito Abatement District (the District) is a special district established in 1930 and empowered to take all necessary and proper steps for the control of mosquitoes within the District's service area.

The District evaluated whether any other entity should be included in these basic financial statements. The basic, but not the only, criterion for including a governmental department, agency, institution, commission, public authority, or other governmental organization in a governmental unit's reporting entity for general purpose financial reports is the ability of the governmental unit's elected officials to exercise oversight responsibility over such agencies. Oversight responsibility implies that one governmental unit is dependent on another and that the dependent unit should be reported as part of the other. Oversight responsibility is derived from the governmental unit's power and includes, but is not limited to:

- Financial interdependency
- Selection of governing authority
- Designation of management
- Ability to significantly influence operations
- Accountability for fiscal matters

Based upon the above criteria, the District determined that it had no component units as of June 30, 2017, or during the fiscal year then ended.

#### NOTE 2 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

#### A. Accounts and Records

The District maintains a cash receipts journal for recording fees collected at 23187 Connecticut Street, Hayward, CA 94545. The assessment of property, collection of taxes, disbursement of cash, and the maintenance of the general ledger for all funds are provided by the County of Alameda. Custodianship of the District's accounts and records is vested with the Auditor Controller of Alameda County (the County).

#### **B.** Accounting Principles

The District accounts for its financial transactions in accordance with the policies and procedures recommended by the State of California. The accounting policies of the District conform to U.S. generally accepted accounting principles as prescribed by the Governmental Accounting Standards Board (GASB) and the American Institute of Certified Public Accountants (AICPA).

#### 1) Government-wide and Fund Financial Statements:

The Government-wide Financial Statements (the Statement of Net Position and the Statement of Activities) report on the District as a whole. The Statement of Activities demonstrates the degree to which the direct expenses of the District's functions are offset by program revenues.

#### NOTE 2 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

Direct expenses are those that are clearly identifiable with the District's functions. Program revenues include charges for services. Other items not properly included among program revenues are reported instead as general revenues. The District's General Fund is presented as a separate financial statement (Balance Sheet and the Statement of Revenues, Expenditures and Changes in Fund Balance).

2) Measurement Focus, Basis of Accounting and Financial Statement Presentation:

#### Government-wide Financial Statements

The Statement of Net Position and the Statement of Activities are prepared using the *economic resources* measurement focus and the *accrual* basis of accounting. Revenues are recorded when earned and expenses are recorded when a liability is incurred regardless of the timing of the related cash flows. Grants and similar items are recognized as revenues as soon as all eligibility requirements imposed by the provider have been met.

#### **Fund Financial Statements**

Governmental fund financial statements are reported using the *current financial resources* measurement focus and the accrual basis of accounting. Revenues are recognized as soon as they are both measurable and available. Revenues are considered to be available when they are collectible within the current period or soon enough thereafter to pay liabilities of the current period. For this purpose, the District considers revenues to be available if they are collected within 60 days of the end of the current fiscal period. Expenditures generally are recorded when a liability is incurred, as under accrual accounting.

The District reports the following major governmental fund:

General Fund: This is the general operating fund of the District. It is used to account for all financial resources except those required to be accounted for in another fund. There are no other funds of the District.

#### Fiduciary Fund Types

Other Post Employment Benefit Trust (the Trust) is used to report resources that are required to be held in trust to accumulate resources for post employment benefit payments to qualified employees. These funds are not incorporated into the government wide financial statements.

The Trust financial statements are prepared using the economic resources measurement focus and the accrual basis of accounting. Cost of third party administrators, actuarial reports, audits and similar costs incurred exclusively for the Trust are paid from resources from the Trust. Routine administrative costs of administrating the benefit plans, accounting services and other costs are absorbed by the District.

*Benefits:* Benefit expense and benefits payable are recognized when payments for benefits of members are made by the employer.

#### NOTE 2 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

#### 3) Use of Estimates:

The process of preparing the basic financial statements in conformity with U.S. generally accepted accounting principles requires the use of estimates and assumptions regarding certain types of assets, liabilities, revenues, and expenditures/ expenses. Such estimates primarily relate to unsettled transactions and events as of the date of the basic financial statements. Accordingly, upon settlement, actual results may differ from estimated amounts.

#### C. Budget and Budgetary Accounting

The District annually adopts a budget for its General Fund to be effective July 1 for the ensuing fiscal year. The District's Board may amend the budget by resolution during the fiscal year and approves all budgetary transfers. Expenditures were under appropriations by \$566,529.

#### D. Fair Value Measurements

Fair value is defined as the price that would be received to sell an asset or paid to transfer a liability in an orderly transaction between market participants at the measurement date. The District categorizes its fair value measurements within the fair value hierarchy established by generally accepted accounting principles. The fair value hierarchy categorizes the inputs to valuation techniques used to measure fair value into three levels based on the extent to which inputs used in measuring fair value are observable in the market.

Level 1 inputs are quoted prices (unadjusted) in active markets for identical assets or liabilities.

Level 2 inputs are inputs – other than quoted prices included within level 1 – that are observable for an asset or liability, either directly or indirectly.

Level 3 inputs are unobservable inputs for an asset or liability.

If the fair value of an asset or liability is measured using inputs from more than one level of the fair value hierarchy, the measurement is considered to be based on the lowest priority level input that is significant to the entire measurement.

#### NOTE 2 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

#### E. Capital Assets

Capital assets are those purchased or acquired with an original cost of \$5,000 or more and are reported at historical cost or estimated historical cost. Contributed assets are reported at fair market value as of the date received. Additions, improvements, and other capital outlays that significantly extend the useful life of an asset are capitalized. The costs of normal maintenance and repairs that do not add to the value of the assets or materially extend the asset's lives are not capitalized, but are expensed as incurred.

Depreciation on all capital assets is computed using a straight-line basis over the following estimated useful lives:

ClassEstimated Useful Life in YearsLandNot DepreciableStructures and Improvements5 - 39Machinery and Equipment5 - 7

#### F. Compensated Absences

All vacation pay is accrued when incurred. Employee compensated absences hours are capped at 400 hours. The District's accrued vacation was \$139,906 as of June 30, 2017.

#### G. Deferred Outflows and Inflow of Resources

Pursuant to GASB Statement 63, Financial reporting of Deferred Outflows of Resources, Deferred Inflow of Resources, and Net Position, and GASB Statement 65, Items Previously Reported as Assets and Liabilities, the District recognizes deferred outflows and inflows of resources.

In addition to assets, the statement of net position will sometimes report a separate section for deferred outflows of resources. A deferred outflow of resources is defined as a consumption of net position by the government that is applicable to a future reporting period.

In addition to liabilities, the statement of net position will sometimes report a separate section for deferred inflows of resources. A deferred inflow of resources is defined as an acquisition of net position by the District that is applicable to a future reporting period.

#### H. Pensions

For purposes of measuring the net pension liability and deferred outflows/inflows of resources related to pensions, and pension expense, information about the fiduciary net position of the Alameda County Mosquito Abatement District's California Public Employees' Retirement System (CalPERS) plans (Plans) and additions to/deductions from the Plans' fiduciary net position have been determined on the same basis as they are reported by CalPERS. For this purpose, benefit payments (including refunds of employee contributions) are recognized when due and payable in accordance with the benefit terms. Investments are reported at fair value.

#### NOTE 2 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

#### I. Fund Equity

The accompanying basic financial statements reflect certain changes that have been made with respect to the reporting of the components of fund balances for governmental funds. In previous years, fund balances for governmental funds were reported in accordance with previous standards that included components for reserved fund balance, unreserved fund balance, designated fund balance, and undesignated fund balance. Due to the implementation of GASB Statement No. 54, the components of the fund balances of governmental funds now reflect the component classifications described below. In the fund financial statements, governmental fund balances are reported in the following classifications:

<u>Nonspendable</u> fund balance includes amounts that are not in a spendable form, such as prepaid items or supplies inventories, or that are legally or contractually required to remain intact, such as principal endowments.

<u>Restricted</u> fund balance includes amounts that are subject to externally enforceable legal restrictions imposed by outside parties (i.e., creditors, grantors, contributors) or that are imposed by law through constitutional provisions or enabling legislation.

<u>Committed</u> fund balance includes amounts whose use is constrained by specific limitations that the government imposes upon itself, as determined by a formal action of the highest level of decision making authority. The Board of Trustees serves as the District's highest level of decision-making authority and has the authority to establish, modify or rescind a fund balance commitment via minutes action.

<u>Assigned</u> fund balance includes amounts intended to be used by the District for specific purposes, subject to change, as established either directly by the Board of Trustees or by management officials to whom assignment authority has been delegated by the Board of Trustees.

<u>Unassigned</u> fund balance is the residual classification that includes spendable amounts in the General Fund that are available for any purpose.

When expenditures are incurred for purposes for which both restricted and unrestricted (committed, assigned or unassigned) fund balances are available, the District specifies that restricted revenues will be applied first. When expenditures are incurred for purposes for which committed, assigned or unassigned fund balances are available, the District's policy is to apply committed fund balance first, then assigned fund balance, and finally unassigned fund balance.

#### NOTE 2 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

#### J. Net Position

GASB Statement No. 34 added the concept of Net Position. The Statement of Net Position reports the difference between the District's total assets and the District's total liabilities, including all the District's long-term assets and debt. The Statement of Net Position presents similar information to the old balance sheet format, but presents it in a way that focuses the reader on the composition of the District's net position, by subtracting total liabilities from total assets.

The Statement of Net Position breaks out net position as follows:

Restricted describes the portion of net position that is restricted as to use by the terms and conditions of agreements with outside parties, governmental regulations, laws, or other restrictions that the District cannot unilaterally alter.

Unrestricted describes the portion of net position that is not restricted from use.

*Net investment in capital assets,* describes the portion of net position that is represented by the current net book value of the District's capital assets, less the outstanding balance of any debt issued to finance these assets.

#### **NOTE 3 – CASH AND INVESTMENTS**

Cash and investments consisted of the following as of June 30, 2017:

Governmental Activities:	Carrying Value
Pooled cash and investments	\$5,633,924
California Local Agency Investment Fund	150,727
Cash with VCJPA	337,998
Cash in Bank of America	132,829
Total cash and investments	\$6,255,478
Fiduciary Funds:	Carrying Value
Fiduciary Funds:  Money market mutual funds	Carrying Value \$9,222
•	
Money market mutual funds	\$9,222

Investments are reported at fair value. The District adjusts the carrying value of its investments, if material, to reflect their fair value at the fiscal year end, and includes the effect of these adjustments in income for that fiscal year. Investments in equity securities, corporate bonds and issues of the U.S. Government are valued at the last reported sales price of the fiscal year end. International securities reflect current exchange rates in effect at the fiscal year end. Purchases and sales of securities are recorded on a trade date basis.

#### **NOTE 3 – CASH AND INVESTMENTS (Continued)**

#### A. Custodial Credit Risk – Deposits

Custodial credit risk for deposits is the risk that, in the event of the failure of a depository financial institution, a government will not be able to recover its deposits or will not be able to recover collateral securities that are in the possession of an outside party. The custodial credit risk for deposits and investments is the risk that, in the event of the failure of the counterparty (e.g., broker-dealer) to a transaction, a government will not be able to recover the value of its investment or collateral securities that are in the possession of another party.

California Law requires banks and savings and loan associations to pledge government securities with a market value of 110% of the District's cash on deposit or first trust deed mortgage notes with a value of 150% of the deposit as collateral for these deposits. Under California Law, this collateral is held in the District's name and places the District ahead of general creditors of the institution.

#### **B.** Investments

The District's cash and investments with the County Treasurer are invested under policy guidelines established by the County. Credit risk information regarding the cash held by the Treasurer is included in the Comprehensive Annual Financial Report of the County of Alameda. The District has a formal investment policy for the District's OPEB Trust fiduciary fund discussed in section C below.

The credit risk regarding the investment in the Vector Control Joint Powers Agency (VCJPA) is included in the financial statements of the Vector Control Joint Powers Agency.

The District voluntarily participates in LAIF (Local Agency Investment Fund), regulated under Section 16429 of the State Government Code. LAIF allows local agencies such as the District to participate in a Pooled Money Investment Account managed by the State Treasurer Office and overseen by the Pooled Money Investment Board and the State Treasurer Investment Committee. A Local Agency Investment Advisory Board oversees LAIF. The fair value of the District's position in the pool is the same as the value of its pool shares. The total amount invested by all public agencies in LAIF, as of June 30, 2017 was approximately \$77.5 billion. The District had a contractual withdrawal value of \$150,727 in LAIF. At June 30, 2017, these investments matured in an average of 194 days.

#### C. Investments of the Fiduciary-Type Activities

Permitted Deposits and Investments - The District's Board of Trustees has appointed the Trust Board to oversee policies and procedures related to the operation and administration of the Other Post Employment Benefit Trust (the Trust). The Trust's Investment Policy is authorized to make deposit/investments *in* insured commercial banks, savings and loan institutions, obligations of the U.S. Treasury and U.S. Agencies, money market mutual funds with portfolios of securities issued or guaranteed by the United States or agreement to repurchase these same obligations, and commercial paper rated A or higher by one of the three standard rating services. The Trust may also invest in certain non U.S. obligations, LAIF, mutual funds, real estate investment trusts and equity securities.

#### **NOTE 3 – CASH AND INVESTMENTS (Continued)**

#### D. Custodial Credit Risk – Investments

Generally, credit risk is the risk that an issuer of an investment will not fulfill its obligations to the holder of the investment. The Trust's investment policy requires all securities to be held by a third party custodian designated by the Trust's Board. The investment policy also provides that this risk be mitigated by investing in investment grade securities and by diversifying the investment portfolio. As of June 30, 2017, no investments were exposed to custodial credit risk.

#### E. Concentration of Credit Risk

The Trust's investment policy requires diversification of the investment portfolio to minimize risk of loss resulting from over-concentration in a particular type of security, risk factor, issuer or maturity. As of June 30, 2017, 58% of the funds' assets were held in equity mutual funds and 41% in fixed income mutual funds.

#### F. Fair Value Hierarchy

The District categorizes its fair value measurements within the fair value hierarchy established by generally accepted accounting principles. The hierarchy is based on the valuation inputs used to measure fair value of the assets. Level 1 inputs are quoted prices in an active market for identical assets; Level 2 inputs are significant other observable inputs; and Level 3 inputs are significant unobservable inputs.

The following is a summary of the fair value hierarchy of the fair value of investments of the District as of June 30, 2017:

Level 2	Total
\$5,633,924	\$5,633,924
	150,727
	337,998
	132,829
\$5,633,924	\$6,255,478
Level 2	Total
\$2,434,660	\$2,434,660
1,723,952	1,723,952
	9,222
\$4,158,612	\$4,167,834
	\$5,633,924 \$5,633,924 Level 2 \$2,434,660 1,723,952

#### **NOTE 3 – CASH AND INVESTMENTS (Continued)**

As of June 30, 2017 the District had \$5,633,924 of cash and investments pooled with the County that is classified in Level 2 of the fair value hierarchy. The fair value of the pooled investment fund is provided by the County Treasurer and is valued using quoted prices for identical instruments in markets that are not active. Fair value is defined as the quoted market value on the last trading day of the period. These prices are obtained from various pricing sources.

#### G. Interest Rate Risk

Interest rate risk is the risk that changes in market interest rates will adversely affect the fair value of an investment. Generally, the longer the maturity of an investment, the greater the sensitivity of its fair value to changes in market interest rates. The Trust's investment policy provides that the exposure to interest rate risk be mitigated by purchasing a diverse combination of shorter term and longer term investments. Information about the sensitivity of the fair value of investments, held by the trustee, to market interest rate fluctuations is provided in the table below:

	Investn	ears)	Investment	
Governmental Activities:	Fair Value	Less than 1	1-5	Rating
Pooled cash and investments	\$5,633,924	\$2,929,640	\$2,704,284	AA
California Local Agency Investment Func	150,727	150,727		Not rated
Cash with VCJPA	337,998	337,998		Not rated
Cash in Bank of America	132,829	132,829		Not rated
Total cash and investments	\$6,255,478	\$3,551,194	\$2,704,284	
=				
	Investment Matu	ırity (In Years)	Investment	
Other Post-Employment Benefit Trust:	Fair Value	Less than 1	Rating	
Money market mutual funds	\$9,222	\$9,222	AA	
Equity mutual funds	2,434,660	2,434,660	Not rated	
Bond mutual funds	1,723,952	1,723,952	Not rated	
Total cash and investments	\$4,167,834	\$4,167,834		

#### **NOTE 4 – CAPITAL ASSETS**

An analysis of capital assets at June 30, 2017, is as follows:

	Balance June 30, 2016	Additions	Balance June 30, 2017	NBV June 30, 2017
Governmental activities				
Capital assets not being depreciated:				
Land	\$61,406		\$61,406	\$61,406
Total capital assets not being depreciated	61,406		61,406	\$61,406
Capital assets being depreciated:				
Structures and improvements	4,128,158	\$251,277	4,379,435	\$2,422,878
Machinery and equipment	1,254,255	24,511	1,278,766	119,837
Total capital assets being depreciated	5,382,413	275,788	5,658,201	\$2,542,715
Less accumulated depreciation for:				
Structures and improvements	(1,808,560)	(147,997)	(1,956,557)	
Machinery and equipment	(1,075,130)	(83,799)	(1,158,929)	
Total accumulated depreciation	(2,883,690)	(231,796)	(3,115,486)	
Total depreciable assets	2,498,723	\$43,992	2,542,715	
Total capital assets - net of depreciation	\$2,560,129		\$2,604,121	

#### NOTE 5 – ACCRUED VACATION

Accumulated unpaid employee vacation benefits are recognized as liabilities of the District. The amount of accumulated vacation totaled \$139,906 and \$124,597 at June 30, 2017 and 2016, respectively.

#### NOTE 6 - PROPERTY TAX LEVY, COLLECTIONS AND MAXIMUM RATES

The State of California (the State) Constitution Article XIIIA provides that the combined maximum property tax rate on any given property may not exceed 1% of its assessed value unless voters have approved an additional amount. Assessed value *is* calculated at 100% of market value as defined by Article XIIIA and may be increased by no more than 2% per year unless the property is sold or transferred. The State Legislature has determined the method of distribution of receipts from a 1% tax levy among counties, cities, school districts and other districts. Counties, cities, school districts and other districts may levy such additional tax as is necessary to provide for voter approved debt service.

The County of Alameda assesses properties, bills, and collects property taxes as follows:

	Secured	Unsecured
Valuation dates	March 1	March 1
Lien/levy dates	July 1	July 1
Due dates	50% on February 1	Upon receipt of billing
	50% on February 1	
Delinquent as of	December 10 (for November)	August 31
	April 10 (for February)	

#### NOTE 6 – PROPERTY TAX LEVY, COLLECTIONS AND MAXIMUM RATES (Continued)

The term "unsecured" refers to taxes on property not secured by lines on real property.

Property taxes levied are recorded as revenue when received, in the fiscal year of levy, due to the adoption of the "alternate method" of property tax distribution, known as the Teeter Plan, by the District and the County. The Teeter Plan authorizes the auditor/controller of the County to allocate 100% of the secured property taxes billed, but not yet paid. The County remits tax monies to the District in three installments as follows:

50% remitted on December 15 40% remitted on April 15 10% remitted on June 30

#### NOTE 7 – SELF-INSURANCE AND JOINT POWERS AGENCY

The District participates with other districts in the Vector Control Joint Powers Agency ("VCJPA") The VCJPA was established under the provisions of California Government Code Section 6500 et seq.

The program covers the District's individual workers' compensation claims of \$500,000 for any one loss; excess insurance is obtained to cover individual claims at the statutory limit and \$5,000,000 for Employer's Liability. The District is self-insured for claims under \$500,000.

Annual premiums, based on the District's total payroll, are deposited in the District's separate Pooled Workers' Compensation Account (the Account) at the VCJPA. The Account is reduced by the District's share of all program claim settlements, excess insurance premiums and related administrative expenses. Three years after the end of each fiscal year, the VCJPA is to make a retroactive adjustment to refund/collect any remaining balance/deficit in the District's account. While the District's ultimate share of workers' compensation claim settlements and related administrative expenses is uncertain, the District's management does not believe it will have a material impact on the District's basic financial statements.

The District also participates in a pool for general liability coverage. The program covers comprehensive, general, errors and omissions, and automobile liability. The program covers individual claims for the first \$1,000,000 and purchases excess insurance from \$1,000,000 to \$10,000,000.

Annual premiums are deposited in the District's separate Liability Account at the VCJPA. The account is reduced by the District's share of all program claim settlement, excess insurance premiums and related administrative expenses. Five years after the end of each fiscal year, the VCJPA will make a retroactive adjustment to refund/ collect any remaining balance/ deficit in the District's account. While the District's ultimate share of liability claim settlement and related administrative expenses is uncertain, the District's management does not believe it will have a material impact on the District's basic financial statements. The \$337,998 in deposit with the VCJPA as of June 30, 2017, represents additional monies, under the District's control, which the District may use for future self-insurance related expenditures or any other purpose.

Deposits at the VCJPA bear interest based on the average daily balance maintained by each district. These deposits are managed by Bickmore Risk Services.

#### NOTE 8 – CALPERS PENSION PLAN

#### A. Plan Description

All qualified permanent and probationary employees are eligible to participate in the District's separate Miscellaneous Employee Pension Plans, cost-sharing multiple employer defined benefit pension plans administered by the California Public Employees' Retirement System (CalPERS). Benefit provisions under the Plans are established by State statute and District resolution. CalPERS issues publicly available reports that include a full description of the pension plans regarding benefit provisions, assumptions and membership information that can be found on the CalPERS website.

#### B. Benefits Provided

Benefits Provided - CalPERS provides service retirement and disability benefits, annual cost of living adjustments and death benefits to plan members, who must be public employees and beneficiaries. Benefits are based on years of credited service, equal to one year of full time employment. Members with five years of total service are eligible to retire at age 50 with statutorily reduced benefits. All members are eligible for non-duty disability benefits after 10 years of service. The death benefit is one of the following: the Basic Death Benefit, the 1957 Survivor Benefit, or the Optional Settlement 2W Death Benefit. The cost of living adjustments for each plan are applied as specified by the Public Employees' Retirement Law.

The Plan provisions and benefits in effect at June 30, 2017, are summarized as follows:

	Miscellaneous		
	Prior to	On or after	
Hire date	January 1, 2013	January 1, 2013	
Benefit formula	2% at 55	2% at 62	
Benefit vesting schedule	5 years service	5 years service	
Benefit payments	monthly for life	monthly for life	
Retirement age	50	52	
Monthly benefits, as a % of eligible compensation	1.426% - 2.418%	1.000% - 2.5000%	
Required employee contribution rates	7.00%	6.50%	
Required employer contribution rates	9.56%	6.93%	

Contributions - Section 20814(c) of the California Public Employees' Retirement Law requires that the employer contribution rates for all public employers be determined on an annual *basis* by the actuary and shall be effective on the July 1 following notice of a change in the rate. Funding contributions for the Plans are determined annually on an actuarial basis as of June 30 by CalPERS. The actuarially determined rate is the estimated amount necessary to finance the costs of benefits earned by employees during the year, with an additional amount to finance any unfunded accrued liability. The District is required to contribute the difference between the actuarially determined rate and the contribution rate of employees.

#### **NOTE 8 – CALPERS PENSION PLAN (Continued)**

For the year ended June 30, 2017, the contributions recognized as part of pension expense for each Plan were as follows:

Contributions - employer Miscellaneous \$136,053

As of June 30, 2016, the District reported net pension liabilities for its proportionate shares of the net pension liability of the Miscellaneous Plans as follows:

Proportionate Share of Net Pension Liability

Miscellaneous \$2,551,572

The District's net pension liability for the Plans is measured as the proportionate share of the net pension liability. The net pension liability of the Plans is measured as of June 30, 2016, and the total pension liability for each Plan used to calculate the net pension liability was determined by an actuarial valuation as of June 30, 2015 rolled forward to June 30, 2016 using standard update procedures. The District's proportion of the net pension liability was based on a projection of the District's long-term share of contributions to the pension plans relative to the projected contributions of all participating employers, actuarially determined. The District's proportionate share of the net pension liability for each Plan as of June 30, 2015 and 2016 was as follows:

	Miscellaneous
Proportion - June 30, 2015	0.078%
Proportion - June 30, 2016	0.093%
Change - Increase (Decrease)	0.015%

For the year ended June 30, 2017, the District recognized pension expense of \$578,560. At June 30, 2017, the District reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

	Deferred Outflows	Deferred Inflows
	of Resources	of Resources
Pension contributions subsequent to measurement date	\$136,053	
Differences between expected and actual experience	7,351	(\$1,684)
Changes of assumptions		(69,543)
Change in proportion and differences between employer		
contributions and proportionate share of contributions		(837,676)
Net difference between projected and actual earnings		
on pension plan investments	361,948	
Total	\$505,352	(\$908,903)

#### **NOTE 8 – CALPERS PENSION PLAN (Continued)**

The \$136,053 reported as deferred outflows of resources related to contributions subsequent to the measurement date will be recognized as a reduction of the net pension liability in the year ended June 30, 2017. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to pensions will be recognized as pension expense as follows:

Year Ended	Annual
June 30	Amortization
2017	(\$488,803)
2018	(235,748)
2019	91,197
2020	93,750
Thereafter	

Actuarial Assumptions – the total pension liabilities in the June 30, 2015 actuarial valuations were determined using the following actuarial assumptions.

	Miscellaneous
Valuation Date	June 30, 2015
Measurement Date	June 30, 2016
Actuarial Cost Method	Entry-Age Normal in accordance with
	the requirements of GASB Statement No. 68
Actuarial Assumptions:	
Discount Rate	7.65%
Inflation	2.75%
Salary Increases	Varies by Entry-Age and Service
Mortality Rate Table <sup>1</sup>	Derived using CalPers Membership Data for all Funds
Post Retirement Benefit Increase	Contract COLA up to 2.75% until Purchasing Power
	Protection Allowance Floor on Purchasing Power
	applies, 2.75% thereafter

<sup>(1)</sup> The mortality table used was developed based on CalPERS' specific data. The table includes 20 years of mortality improvements using Society of Actuaries Scale BB. For more details on this table, please refer to the 2014 experience study report.

The underlying mortality assumptions and all other actuarial assumptions used in the June 30, 2015 valuation were based on the results of a January 2014 actuarial experience study for the period 1997 to 2011. Further details of the Experience Study can found on the CalPERS website.

#### **NOTE 8 – CALPERS PENSION PLAN (Continued)**

Change of Assumptions - GASB 68, paragraph 68 states that long long-term expected rate of return should be determined net of pension plan investment expense, but without reduction for pension plan administrative expense. The discount rate of 7.65 percent used for the June 30, 2015 measurement date was net of administrative expenses. The discount rate of 7.65 percent used for the June 30, 2016 measurement date is without reduction of pension plan administrative expense. All other assumptions for the June 30, 2016 measurement date were the same as those used for the June 30, 2015 measurement date.

Discount Rate - The discount rate used to measure the total pension liability was 7.65% for each Plan. To determine whether the municipal bond rate should be used in the calculation of a discount rate for each plan, CalPERS stress tested plans that would most likely result in a discount rate that would be different from the actuarially assumed discount rate. Based on the testing, none of the tested plans run out of assets. Therefore, the current 7.65 percent discount rate is adequate and the use of the municipal bond rate calculation is not necessary. The long term expected discount rate of 7.65 percent will be applied to all plans in the Public Employees Retirement Fund (PERF). The stress test results are presented in a detailed report that can be obtained from the CalPERS website.

The long-term expected rate of return on pension plan investments was determined using a building-block method in which best-estimate ranges of expected future real rates of return (expected returns, net of pension plan investment expense and inflation) are developed for each major asset class.

In determining the long-term expected rate of return, CalPERS took into account both short-term and long-term market return expectations as well as the expected pension fund cash flows. Using historical returns on all the funds' asset classes, expected compound returns were calculated over the short-term (first 10 years) and the long-term (11-60 years) using a building-block approach. Using the expected nominal returns for both short-term and long-term, the present value of benefits was calculated for each fund. The expected rate of return was set by calculating the single equivalent expected return that arrived at the same present value of benefits for cash flows as the one calculated using both short-term and long term returns. The expected rate of return was then set equivalent to the single equivalent rate calculated above and rounded down to the nearest one quarter of one percent

The table below reflects the long-term expected real rate of return by asset class. The rate of return was calculated using the capital market assumptions applied to determine the discount rate and asset allocation. These rates of return are net of administrative expenses.

	New Strategic	Real Return	Return Years
Asset Class	Allocation	Years 1 - 10(a)	11+(b)
Global Equity	51.0%	5.25%	5.71%
Global Fixed Income	20.0%	0.99%	2.43%
Inflation Sensitive	6.0%	0.45%	3.36%
Private Equity	10.0%	6.83%	6.95%
Real Estate	10.0%	4.50%	5.13%
Infrastructure and Forestland	2.0%	4.50%	5.09%
Liquidity	1.0%	-0.55%	-1.05%
Total	100%		

- (a) An expected inflation of 2.5% used for this period.
- (b) An expected inflation of 3.0% used for this period.

#### **NOTE 8 – CALPERS PENSION PLAN (Continued)**

Sensitivity of the Proportionate Share of the Net Pension lability to Changes in the Discount Rate - The following presents the District's proportionate share of the net pension liability for each Plan, calculated using the discount rate for each Plan, as well as what the District's proportionate share of the net pension liability would be if it were calculated using a discount rate that is 1-percentage point lower or 1-percentage point higher than the current rate:

	Miscellaneous
1% Decrease	6.65%
Net Pension Liability	\$4,181,903
Current Discount Rate	7.65%
Net Pension Liability	\$2,551,572
1% Increase	8.65%
Net Pension Liability	\$1,204,184

Pension Plan Fiduciary Net Position - Detailed information about each pension plan's fiduciary net position is available in the separately issued CalPERS financial reports.

#### NOTE 9 – POST-EMPLOYMENT BENEFITS OTHER THAN RETIREMENT

*Plan Description.* As authorized by the District's Board of Trustees, the District administers a single employer defined benefit health care plan. The defined benefit post-employment healthcare plan provides medical benefits to eligible District employees who retire from the District at age 50 or older, are eligible for a CalPERS pension, and have been employed by the District for at least 10 years. The District's OPEB Trust is shown as a fiduciary fund in this financial report.

The District provides health care for employees and dependents (and also for retirees and their dependents) in accordance with the California Public Employees Medical and Hospital Care Act (PEMHCA), more commonly referred to as PERS Health. Employees may choose one of five medical options: Blue Shield HMO, Kaiser HMO, PERSCare PPO, Blue Shield Net Value HMO, or PERSChoice PPO. The District has a cap on employer contributions set each year at 100% of the Kaiser one-party rate for the Bay Area/Sacramento region for individual coverage and 90% of the corresponding two-party rate for second and third tier coverages. Employees and retirees may choose a more expensive coverage but they must pay any premiums *in* excess of the cap. The District also pays for vision and dental for employees and retirees, *in* addition to the medical cap. There *is* a small group of retirees (pre-1980 retirees) who are reimbursed up to \$1,200 per year for dental coverage for the retiree and spouse (each). All others are covered by Delta Dental. The District also pays a 0.45% of premium administrative charge for all retirees.

Funding Policy. There is no statutory requirement for the District to prefund its OPEB obligation. The District has established a trust fund which is currently almost fully funded. The District currently pays for retiree healthcare benefits on a pay-as-you-go basis until the District trust is funded, which is in process. There are no employee contributions. For the fiscal year ending June 30, 2017, the District's plan paid approximately \$170,219 for retiree healthcare plan benefits. As of June 30, 2017, the plan membership consisted of 16 active participants and 14 retirees and beneficiaries currently receiving benefits.

#### ALAMEDA COUNTY MOSQUITO ABATEMENT DISTRICT NOTES TO BASIC FINANCIAL STATEMENTS For the Year Ended June 30, 2017

#### **NOTE 9 – POST-EMPLOYMENT BENEFITS OTHER THAN RETIREMENT (Continued)**

The District is required to contribute or accrue the annual require contribution of the employer (ARC), an amount actuarially determined in accordance with the parameters of GASB Statement 45. The ARC represents a level of funding that, if paid on an ongoing basis, is projected to cover normal cost each year and amortize any unfunded actuarial liabilities (of funding excess) over a period not to exceed thirty years.

Annual OPEB Cost and Net OPEB (Asset). The following table shows the components of the District's Annual OPEB Cost for the fiscal year ended June 30, 2017, the amount actually contributed to the plan (including implicit subsidy, if any), and changes in the District's Net OPEB (Asset):

Annual required contribution (ARC)	\$2,249
Interest on Net OPEB Asset	(133,161)
Adjustments to ARC	180,812
Annual OPEB cost Benefits paid	49,900 170,219
Change in Net OPEB	220,119
Net OPEB (asset) at June 30, 2016	(2,219,351)
Net OPEB (asset) at June 30, 2017	(\$1,999,232)

The District's Annual OPEB Cost, the percentage of Annual OPEB Cost contributed to the plan, and the Net OPEB Obligation/(Asset) are as follows:

					Net OPEB
			Actual	Percentage of	Obligation
		Annual OPEB	Contributions/	AOC	Liability
_	Fiscal Year	Cost (AOC)	Benefits Paid	Contributed	(Asset)
	June 30, 2015	\$35,033	\$0	0%	(\$2,423,622)
	June 30, 2016	54,285	149,986	276%	(2,219,351)
	June 30, 2017	49,900	170,219	341%	(1,999,232)

Funded Status and Funding Progress. The funded status of the plan as of the most recent actuarial valuation was as follows:

						Unfunded
		Entry Age	Unfunded			Actuarial
	Actuarial	Actuarial	Actuarial			Liability as
Actuarial	Value of	Accrued	Accrued	Funded	Covered	Percentage of
Valuation	Assets	Liability	Liability	Ratio	Payroll	Covered Payroll
Date	(A)	(B)	(A - B)	(A/B)	(C)	[(A - B)/C]
			_		<u> </u>	
July 1, 2014	\$4,060,791	\$2,593,554	(\$1,467,237)	156.57%	\$1,497,218	-98%

#### ALAMEDA COUNTY MOSQUITO ABATEMENT DISTRICT NOTES TO BASIC FINANCIAL STATEMENTS For the Year Ended June 30, 2017

#### NOTE 9 – POST-EMPLOYMENT BENEFITS OTHER THAN RETIREMENT (Continued)

Actuarial valuations of an ongoing plan involve estimates of the value of reported amounts and assumptions about the probability of occurrence of events far into the future. Examples include assumptions about future employment, mortality, and the healthcare cost trend. Amounts determined regarding the funded status of the plan and the Annual Required Contributions of the District are subject to continual revision as actual results are compared with past expectations and new estimates are made about the future. The schedule of funding progress, presented as required supplementary information following the notes to the financial statements, presents multiyear trend information that shows whether the actuarial value of plan assets is increasing or decreasing over time relative to the actuarial accrued liabilities for benefits.

Actuarial Methods and Assumptions. Projections of benefits for financial reporting purposes are based on the substantive plan (the plan as understood by the employer and plan members) and include the types of benefits provided at the time of each valuation and the historical pattern of sharing of benefit costs between the employer and plan members to that point The methods and assumptions used include techniques that are designed to reduce short-term volatility in actuarial accrued liabilities and the actuarial value of assets, consistent with the long-term perspective of the calculations.

The plan's most recent actuarial valuation was performed as of July 1, 2014. In that valuation, the Projected Unit Credit (PUC) Cost Method was used. The actuarial assumptions included a 6 percent investment rate of return (net of administrative expenses). The medical trend rate was increased to 8 percent due to expected spike in medical trend, as well as uncertain effects of recently enacted federal healthcare legislation. The dental and vision trend rates were 4 percent per year for all years. These assumptions reflect an implicit 3 percent general inflation assumption. The District's Unfunded Actuarial Accrued Liability is being amortized as a level dollar amount on an open basis over 30 years.

#### NOTE 10 – DEFERRED COMPENSATION PLAN

The District employees may defer a portion of their compensation under a District sponsored Deferred Compensation Plan (the Plan) created in accordance with Internal Revenue Code Section 457. Under this Plan, participants are not taxed on the deferred portion of the compensation until it is distributed to them; distributions may be made only at termination, retirement, death or in an emergency as defined by the Plan. A total of 10 employees' deferred compensation during the fiscal year ended June 30, 2017.

The laws governing the Plan assets require Plan assets to be held by a Trust for the exclusive benefits of Plan participants and their beneficiaries. Since the assets held under this Plan are not the District's property, are not managed by the District and are not subject to claims by general creditors of the District, they have been excluded from these financial statements.



# REQUIRED SUPPLEMENTARY INFORMATION

# ALAMEDA COUNTY MOSQUITO ABATEMENT DISTRICT Cost-Sharing Multiple-Employer Defined Pension Plan Last 10 Years\*

# SCHEDULE OF THE PLAN'S PROPORTIONATE SHARE OF THE NET PENSION LIABILITY AND RELATED RATIOS AS OF THE MEASUREMENT DATE

	Miscellaneous			
Measurement Date	6/30/2014	6/30/2015	6/30/2016	
Plan's proportion of the Net Pension Liability (Asset)	0.0309%	0.0780%	0.0930%	
Plan's proportion share of the Net Pension Liability (Asset)	\$1,923,046	\$2,028,906	\$2,551,572	
Plan's Covered Payroll	\$1,287,185	\$1,467,683	\$1,580,981	
Plan's Proportionate Share of the Net Pension Liability/(Asset) as a Percentage of its Covered Payroll	149.40%	138.24%	161.39%	
Plan's Proportionate Share of the Fiduciary Net Position as a Percentage of the Plan's Total Pension Liability	83.0287%	78.2766%	78.9294%	

<sup>\*-</sup> Fiscal year 2015 was the 1st year of implementation, therefore only two years are shown

#### REQUIRED SUPPLEMENTARY INFORMATION

#### ALAMEDA COUNTY MOSQUITO ABATEMENT DISTRICT

# Cost-Sharing Multiple Employer Defined Pension Plan Last 10 Years\* SCHEDULE OF CONTRIBUTIONS

	Miscellan		
	Fiscal Year 2015	Fiscal Year 2016	Fiscal Year 2017
Actuarially determined contribution	\$152,526	\$205,340	\$136,053
Contributions in relation to the actuarially			
determined contributions	(152,526)	(205,340)	(136,053)
Contribution deficiency (excess)	\$0	\$0	\$0
Covered payroll	\$1,287,185	\$1,467,683	\$1,580,981
Contributions as a percentage of			
covered payroll	11.85%	13.99%	8.61%
Notes to Schedule			
Valuation date:	6/30/2013	6/30/2014	6/30/2015

Methods and assumptions used to determine contribution rates:

Actuarial cost method Entry age

Amortization method Level percentage of payroll, closed

Remaining amortization period 15 years

Asset valuation method 5-year smoothed market

Inflation 2.75% Salary increases (1)

Investment rate of return 7.50% (2)

Mortality Derived using CalPERS Membership Data

Post Retirement Benefit Increase Contract COLA up to 2.75% until

Purchasing Power Protection

Allowance

Floor on Purchasing Power applies,

- (1) Depending on age, service and type of employment
- (2) Net of pension plan investment expenses, including inflation

<sup>\*-</sup> Fiscal year 2015 was the 1st year of implementation, therefore only two years are shown

# REQUIRED SUPPLEMENTARY INFORMATION

# POST EMPLOYMENT BENEFITS PLAN (OPEB) SCHEDULE OF FUNDING PROGRESS

Valuation Date	Assets (A)	Liability (B)	Liability (A – B)	Ratio (A/B)	Payroll (C)	Covered Payroll [(A – B)/C]
July 1, 2009	\$0	\$2,623,086	\$2,623,086	0.00%	\$884,452	296.58%
July 1, 2011	1,552,693	2,336,840	784,147	66.44%	1,204,307	65.11%
July 1, 2014	4,060,791	2,593,554	(1,467,237)	156.57%	1,497,218	-98.00%



#### MEMORANDUM ON INTERNAL CONTROL

**Board of Trustees** Alameda County Mosquito Abatement District Hayward, California

In planning and performing our audit of the basic financial statements of the Alameda County Mosquito Abatement District (District), in accordance with auditing standards generally accepted in the United States of America, we considered the District's internal control over financial reporting (internal control) as a basis for designing our auditing procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the District's internal control. Accordingly, we do not express an opinion on the effectiveness of the District's internal control.

Our consideration of internal control was for the limited purpose described in the preceding paragraph and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies and, therefore, material weaknesses or significant deficiencies may exist and that were not identified. In addition, because of inherent limitations in internal control, including the possibility of management override of controls, misstatements due to error or fraud may occur and not be detected by such controls. However, as discussed below, we identified certain deficiencies in internal control that we consider to be significant deficiencies.

A deficiency in internal control exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct misstatements on a timely basis. A material weakness is a deficiency, or a combination of deficiencies, in internal control, such that there is a reasonable possibility that a material misstatement of the District's financial statements will not be prevented, or detected and corrected on a timely basis. We did not identify any deficiencies in internal control that we consider to be material weaknesses.

A significant deficiency is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance. We consider the deficiencies in internal control included on the Schedule of Significant Deficiencies to be significant deficiencies.

Included in the Schedule of Other Matters are recommendations not meeting the above definition that we believe to be of potential benefit to the District.

This communication is intended solely for the information and use of management, Board of Trustees and others within the organization and is not intended to be and should not be used by anyone other than these specified parties.

Pleasant Hill, California February 14, 2018

Maze + Associates

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#### ALAMEDA COUNTY MOSQUITO ABATEMENT DISTRICT SCHEDULE OF SIGNIFICANT DEFICIENCIES FOR THE YEAR ENDED JUNE 30, 2017

#### **2017-01 Property Tax Journal Entry**

**Criteria:** Property tax revenue should be recorded via journal entry throughout the fiscal year.

**Condition:** During our review of the financial statements, it came to our attention that some of the property tax activity was not booked in the District's general ledger

**Cause:** The District missed booking this transaction due to key staff turnover.

**Effect:** The journal entry to record the property tax was over \$4 million and was booked after the end of the fiscal year.

**Recommendation:** The District should record the property during the fiscal year under audit.



#### ALAMEDA COUNTY MOSQUITO ABATEMENT DISTRICT SCHEDULE OF OTHER MATTERS FOR THE YEAR ENDED JUNE 30, 2017

#### **2017-02 Upcoming Governmental Accounting Standards Board Pronouncements**

#### **EFFECTIVE FISCAL YEAR 2017/18:**

#### GASB 75 – Accounting and Financial Reporting for Post-employment Benefits Other Than Pensions

The primary objective of this Statement is to improve accounting and financial reporting by state and local governments for post-employment benefits other than pensions (other post-employment benefits or OPEB). It also improves information provided by state and local governmental employers about financial support for OPEB that is provided by other entities. This Statement results from a comprehensive review of the effectiveness of existing standards of accounting and financial reporting for all post-employment benefits (pensions and OPEB) with regard to providing decision-useful information, supporting assessments of accountability and inter-period equity, and creating additional transparency.

This Statement replaces the requirements of Statements No. 45, Accounting and Financial Reporting by Employers for Postemployment Benefits Other Than Pensions, as amended, and No. 57, OPEB Measurements by Agent Employers and Agent Multiple-Employer Plans, for OPEB. Statement No. 74, Financial Reporting for Postemployment Benefit Plans Other Than Pension Plans, establishes new accounting and financial reporting requirements for OPEB plans.

The scope of this Statement addresses accounting and financial reporting for OPEB that is provided to the employees of state and local governmental employers. This Statement establishes standards for recognizing and measuring liabilities, deferred outflows of resources, deferred inflows of resources, and expense/expenditures. For defined benefit OPEB, this Statement identifies the methods and assumptions that are required to be used to project benefit payments, discount projected benefit payments to their actuarial present value, and attribute that present value to periods of employee service. Note disclosure and required supplementary information requirements about defined benefit OPEB also are addressed.

In addition, this Statement details the recognition and disclosure requirements for employers with payables to defined benefit OPEB plans that are administered through trusts that meet the specified criteria and for employers whose employees are provided with defined contribution OPEB. This Statement also addresses certain circumstances in which a nonemployer entity provides financial support for OPEB of employees of another entity. In this Statement, distinctions are made regarding the particular requirements depending upon whether the OPEB plans through which the benefits are provided are administered through trusts that meet the following criteria:

- Contributions from employers and nonemployer contributing entities to the OPEB plan and earnings on those contributions are irrevocable.
- OPEB plan assets are dedicated to providing OPEB to plan members in accordance with the benefit terms.
- OPEB plan assets are legally protected from the creditors of employers, nonemployer contributing entities, the OPEB plan administrator, and the plan members.



#### ALAMEDA COUNTY MOSQUITO ABATEMENT DISTRICT STATUS OF PRIOR YEAR SIGNIFICANT DEFICIENCIES FOR THE YEAR ENDED JUNE 30, 2017

#### **2016-01 Prior Period Restatement**

**Criteria:** Accounting for long term items should only be reported at the entity wide level. Staff should review these items to ensure proper reporting.

**Condition:** As discussed in Note 11, during our audit we discoved three items that required a restatement of beginning net position. In the previous year, the District did not book its net Other Post-Employement Benefit asset in the amount of \$2,423,622. Also, the District had previously recorded the liabily for compensated absense at the fund level, but this should have been booked at the entity-wide level. That amount that should not have been booked at the fund level was \$116,448. Lastly, we determined that the calculation for Government Accounting Standards Board Statement 68 was not correct. This resulted in a change to beginning net position in the amount of \$796,831.

**Effect:** The net result of these three items increased beginning net positon from \$5,458,498 to \$6,968,841.

**Recommendation:** The District should analyze accounting transactions to determine the appropriate accounting treatment in accordance with GASB 34.

Current Status: This item was corrected in fiscal year 2015/2016.





#### REQUIRED COMMUNICATIONS

To the Board of Trustees of The Alameda County Mosquito Abatement District Hayward, California

We have audited the basic financial statements of the Alameda County Mosquito Abatement District (District) for the year ended June 30, 2017. Professional standards require that we communicate to you the following information related to our audit under generally accepted auditing standards.

#### **Significant Audit Findings**

#### **Accounting Policies**

Management is responsible for the selection and use of appropriate accounting policies. The significant accounting policies used by the District are included in Note 2 to the financial statements. No new accounting policies were adopted during the year.

## Unusual Transactions, Controversial or Emerging Areas

We noted no transactions entered into by District during the year for which there is a lack of authoritative guidance or consensus. All significant transactions have been recognized in the financial statements in the proper period.

#### Estimates

Accounting estimates are an integral part of the financial statements prepared by management and are based on management's current judgments. Those judgments are normally based on knowledge and experience about past and current events and assumptions about future events. Certain accounting estimates are particularly sensitive because of their significance to the financial statements and because of the possibility that future events affecting them may differ significantly from those expected. The most sensitive estimates affecting the District's financial statements are depreciation, claims liability and actuarial estimates for the District's pension related deferred outflows and inflows of resources, net pension liability and other post-employment benefits.

The value of the assets, liability and assumptions used to determine annual required contributions for other post-employment benefits is determined by an actuary study provided to the District. The value of the District's deferred outflows and inflows of resources and collective net pension liability was obtained from an actuarial valuation.

Management's estimate of depreciation is based on the estimated useful lives of the capital assets, and its estimate of claims is based on the District Attorney's estimates of current and potential litigation, as well as actuary studies provided for the District as of June 30, 2017. We evaluated the key factors and assumptions used to develop the depreciation expense and claims liability and reviewed the current actuary study and determined that they are reasonable in relation to the basic financial statements taken as a whole.

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#### **Disclosures**

The financial statement disclosures are neutral, consistent, and clear.

#### Difficulties Encountered in Performing the Audit

We encountered no significant difficulties in dealing with management in performing and completing our audit

#### Corrected and Uncorrected Misstatements

Professional standards require us to accumulate all known and likely misstatements identified during the audit, other than those that are clearly trivial, and communicate them to the appropriate level of management. Management has corrected all such misstatements. In addition, none of the misstatements detected as a result of audit procedures and corrected by management were material, either individually or in the aggregate, to each opinion unit's financial statements taken as a whole.

Professional standards require us to accumulate all known and likely uncorrected misstatements identified during the audit, other than those that are trivial, and communicate them to the appropriate level of management. We have no such misstatements to report to the Board of Trustees.

#### Disagreements with Management

For purposes of this letter, a disagreement with management is a financial accounting, reporting, or auditing matter, whether or not resolved to our satisfaction, that could be significant to the financial statements or the auditor's report. We are pleased to report that no such disagreements arose during the course of our audit.

#### Management Representations

We have requested certain representations from management that are included in a management representation letter dated February 14, 2018.

#### Management Consultations with Other Independent Accountants

In some cases, management may decide to consult with other accountants about auditing and accounting matters, similar to obtaining a "second opinion" on certain situations. If a consultation involves application of an accounting principle to the governmental unit's financial statements or a determination of the type of auditor's opinion that may be expressed on those statements, our professional standards require the consulting accountant to check with us to determine that the consultant has all the relevant facts. To our knowledge, there were no such consultations with other accountants.

### Other Audit Findings or Issues

We generally discuss a variety of matters, including the application of accounting principles and auditing standards, with management each year prior to retention as the governmental unit's auditors. However, these discussions occurred in the normal course of our professional relationship and our responses were not a condition to our retention.

#### Other Information Accompanying the Financial Statements

With respect to the required supplementary information accompanying the financial statements, we applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We did not express an opinion nor provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

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This information is intended solely for the use of the Board of Trustees and management and is not intended to be, and should not be, used by anyone other than these specified parties.

Pleasant Hill, California

Mare + Associates

February 14, 2018

